

August 2, 2018

To the Honorable Mayor, Members of the City Council and the citizens of Joshua:

In accordance with the Civil Statutes of the State of Texas, the proposed annual budget for the fiscal for beginning October 1, 2018, is presented for your consideration. The budget is intended to present, in financial terms, the overall plan for providing municipal services during the forthcoming year. This budget provides funding for planned expenditures, net contingency appropriations, for all operating funds totaling \$3.77M.

The FY 2018-2019 budget is balanced with the use of fund balances from prior years.

Highlights of the major operating funds are as follows:

## **GENERAL FUND**

The General Fund is used to account for most of the day-to-day operations of the City which are financed from property taxes and other general revenues. Activities funded by the General Fund include those of all staff departments within the City, except for activities of debt service and special revenue fund types. Overall, taxable property values are expected to increase significantly over FY 2018 values by 11.85%. It is proposed that the Property Tax rate remain at \$0.77527/\$100 of assessed valuation in FY 2019.

## **General Fund Revenue Sources**

#### **Property Taxes**

The annual revenue generated by this source is the product of the property tax rate established by the City Council and the appraised value of the property within the city limits. Property taxes are the largest single source of revenue for the General Fund, representing 52% of the budgeted FY 2019 revenues. Total Property Taxes revenues in FY 2019 are expected to increase 7.21% from the prior year. The Proposed Tax Rate dedicated to general operations is \$0.534759/\$100 assessed valuation and the rate dedicated to debt service is \$0.240511/\$100.

#### **Sales Taxes**

The annual revenue generated by this source is the product of the city's local sales tax rate of \$0.005. Sales taxes are the second largest source of revenue for the General Fund, representing 17% of the budgeted FY 2019 revenues and, when combined with Property Taxes, fund over 70% of all General Fund expenditures. The city continues to experience considerable growth that has contributed to a stable year-to-year increase of sales tax revenue since FY 2017. This growth has resulted in increase of almost 3% above budgeted amounts for FYE 2018 and is expected to continue at a reasonable pace in FY 2019 of at least 2%.

## **General Fund Expenditures**

General Fund expenditures for FY 2019, including Transfers, are expected to total \$3.77M. This represents an overall increase of 2.7% compared to expenditures for the previous year. The increase is predominantly due to the addition of personnel in the Building & Code Compliance department (Building Inspector) to facilitate the review and inspection process of residential and commercial development that has increased over the last year and to account for new fees levied by the Johnson County Commissioner's Court for dispatch services provided to the Joshua Police Department by the Johnson County Sherriff's Office. Expenditures are expected to balance with revenues, which include appropriation of previous year's fund balance. Transfers are for capital expenditures per the 5-year Capital Improvements Plan and for infrastructure projects and debt service within the City's Tax Increment Finance District #1.

### **DEBT SERVICE FUND**

The Debt Service Fund is a legally restricted fund utilized to account for revenues recognized to liquidate the debt service requirements for the City's general obligation debt and to account for short-term Notes Payable. This fund is budgeted to have Revenues of \$918,765, including Transfers In, and Expenditures of \$918,765.

### **CAPITAL RESERVE FUND**

The Capital Reserve Fund is used to account for revenues and expenditures associated with the purchase of vehicles, equipment and for facility and public infrastructure improvements in accordance with the City's Capitalization Policy and 5-Year Capital Improvements Plan. Revenues are budgeted at \$554,945, including Transfers in. Expenditures are projected to be \$554,945. It is the goal of the City to pursue savings and Transfers any and all savings in fleet maintenance in any fund to the Capital Reserve Fund at the end of each FY.

## SPECIAL REVENUE FUNDS

Special revenue funds are used to account for revenue allocated for restricted purposes or as specified by law.

#### **Economic Development Funds**

Economic Development funds give the city the ability to finance new and expanded business enterprises within the community through economic development corporations (EDCs). Chapters 501, 504 and 505 of the Local Government Code outline the characteristics of Type A and Type B EDCs, authorize cities to adopt a sales Taxes to fund the corporations and define projects EDCs are allowed to undertake. These funds are used to account for revenue allocated for restricted purposes or as specified by law.

The budget for the Type A EDC provides revenues of \$336,950. Expenditures budgeted for FY 2019 include Business Development, capital improvements, debt service and Transfers Out totaling \$318,875.

The budget for the Type B EDC provides revenues of \$357,210. Expenditures budgeted for FY 2019 include Business Development, park construction, operation and maintenance, and Transfers totaling \$357,310.

#### **Municipal Court Technology & Building Security Funds**

The Municipal Court Technology Fund is a fund established by law to assist in the funding of expenditures related to the purchase of or to maintain technological enhancements for the municipal court. The Municipal Court Building Security Fund is also a fund established by law and accounts for the expenditures related to security for the municipal court. Total revenues for these funds are projected to be \$8,720 with expenditures of \$8,500.

#### **Hotel Occupancy Taxes Fund**

The Hotel Occupancy Taxes Fund is a fund established by law to assist in the funding of expenditures related to tourism and community development. Total revenues for this funds is projected to be \$18,580 with expenditures of \$0.

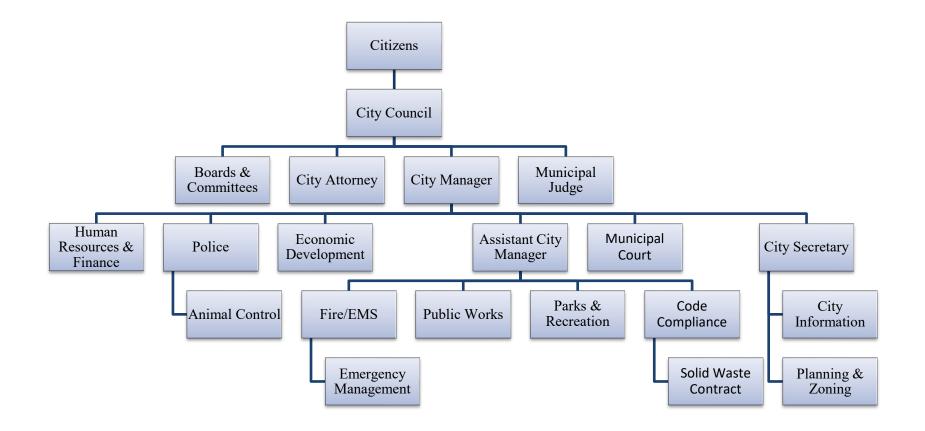
## SUMMARY & ACKNOWLEDGMENTS

The FY 2018-2019 Proposed Annual Operating Budget for the City of Joshua is the product of many hours of deliberation and consideration. I would like to express my appreciation to the Finance Manager Joanna McClenny and Assistant City Manager Mike Peacock, for their assistance in planning and drafting of this budget.

Respectfully submitted,

Joshua Jones City Manager

#### CITY OF JOSHUA ORGANIZATION CHART





# **CITY OF JOSHUA**

# **STRATEGIC PLAN**

## FY 2015-2019

## **October 1, 2014**

#### City of Joshua, Texas

#### **Strategic Plan Definitions and Process**

### FY 2015-2019

#### **Vision Statement**

Joshua is the Community of Choice in North Central Texas, providing an Exceptional Quality of Life.

#### **Mission Statement**

Enhance Joshua's quality of life through visionary leadership that preserves its character while planning for its future.

#### Four Goal Categories

- 1.) Governance
- 2.) Public Safety
- 3.) Quality of Life
- 4.) Economic Development

#### **Outcome Statements**

- A. Promote a Positive City Identity.
- B. Promote Professional, Responsive and Financially Responsible City Services.
- C. Enhance Public Safety and Infrastructure.
- D. Promote Family-Oriented. Planned Community Growth.
- E. Plan for Quality Development, Business Diversity and Revitalization.
- F. Enhance Communications, Education and Involvement.

#### **Reoccurring Prioritization Process**

This plan is a living document that is driven by flexible long term goals. The City Council is committed to reviewing long term goals every two years to create an updated list, looking out five years into the future. During each review, the City Council establishes priorities of Action under each Goal Category. For the FYE 2015-2019 period, these priorities are (in order): Economic Development, Quality of Life, Public Safety and Infrastructure and Governance. The detailed table that follows recognizes this prioritization and sets forth a timetable to achieve each objective. The table includes:

- □ Goal Category
- 🗆 Goal
- □ Objective
- □ Project Fiscal Year
- □ Funding Source
- □ Responsible Department(s)

GOAL CATEGORY	GOAL	OBJECTIVE	FYE	FUNDING SOURCE	STATUS	DEPT	
		Park & Ride design and construction	2016	Type A	Complete		
		Site plan/Platting for multi-family residential	2016	N/A	Complete		
	Development of Joshua	Site Plan/Platting for pad sites	2017	N/A	TBD	ADMIN	
	Station and TIF	Design of Plum Street	2016	N/A	Project tabled indefinitely	(CM,ACM)	
		Construction of Plum Street	2017	N/A	Project tabled indefinitely		
	Plan to revitalize downtown area	Develop downtown revitalization master plan	2017- 2018	Type A, B	Complete	ADMIN (CM,ACM)	
Economic Development		Ongoing regular updates of demographics and economic development sites	2019	Type A, B	Ongoing, EcoDev consultant		
Plan for economic development	2000 at 1000	Identify target retailers and developers	2019	N/A	Ongoing; Finalzing EcoDev Agreement for current project		
		Plan for developer and retailer tours	2019	N/A	Ongoing; EcoDev consultant	ADMIN (CN	
	Action plan for recruitment	2016	N/A	Ongoing			
	1	Create measures for economic development success	2017	N/A	See above.		
		Identify land for additional park and recreation facilities as outlined in Parks Master Plan	2017	N/A	Ongoing		
	Continue implementation of	Update Park Master Plan	2017	Type B	Complete	ADMIN	
	Parks Master Plan	Develop plans for build out of park land	2019	Type B	Ongoing	(ACM)	
		Identify and seek funding for land acquisition and construction to continue implementation	2019	Type B, Grants	Ongoing		
	Promote a positive City image with Revitalization	Develop plan for target areas based on UTA study	2015	GF, Type B, Grants	Complete	ADMIN (CM	
Quality of Life	and Beautification of HWY	Prepare for grant opportunities	2019	Grants	Ongoing	ACM)	
	174 Corridor	Initiate working group with Cities of Burleson & Cleburne for joint plan	2017	N/A	TBD	(Action)	
		Explore options for initiating Ft. Worth Transportation	2019	N/A	Ongoing		
	Transportation a dan as	Authority service in the area	2019	N/A	Ongoing	ADMADI	
	Transportation advocacy (roads & rail)	Initiate rail working group to explore options for commuter rail service	2015	N/A	GJCTC est.; meeting regularly	ADMIN, Mayor	
		Funding through legislature for rail & road upgrades	TBD	TBD	TBD		

GOAL CATEGORY	GOAL	OBJECTIVE	FYE	FUNDING SOURCE	STATUS	DEPT
	0	Identify projects from 2008 study	2016	N/A	Complete	
Public Safety &	Continue implementation of drainage plan and explore additional funding mechanisms	Create plan for and identify funding for next projects	2016	2009 Bond	Complete	ADMIN (CM, ACM, CE)
Infrastructure		Review current plan for necessary updates	2016	N/A	Complete	
	Update City Emergency	Draft updates to the plan; Present to City Council for consideration	2016	N/A	Complete	ADMIN (ACM), FIRE,
	Management Plan	Implement updates to the plan and conduct disaster drill based on new plan	2019	N/A	Fall 2018	PD
		Develop annexation plan for areas already in ETJ	2015	N/A	Complete	
		Conduct analysis of adding additional area to ETJ	2015	N/A	Complete	]
	Annexation	Work with City of Clebume in boundary issues in the south; Inquire with City of Burleson about additional areas to east of the City; Finalize boundary and ETJ with Cities of Cleburne and Burleson; Map of final boundaries; Approval from all City Councils	2015	GF	Complete	ADMIN (CM, CS)
		Annex additional territories (3-year plan; 1 possible annexation per year)	2018	GF	Complete	
		Outline process for update	2015	GF	Complete	
Lange and the second	Update City's	Estimates of Cost for budget	2015	GF	Complete	ADMIN
Governance	Comprehensive Plan to include Future Land Use and	Include in FY2015-2016 budget proposal	2016	GF	Complete	(CM,CS)
	Thoroughfare Plan	Initiate update process	2016	GF	Complete	- (CM,CS)
		A ssess current and near future service demand in each department	2019	N/A	Ongoing	
	Review staffing levels in police, public works,	Assess workload of employees and impact on service delivery	2019	N/A	Ongoing	ALL DEPTS
building/code compliance and parks departments		Develop staffing recommendations for each department	2018	GF, Type B	Complete	
	Update City Zoning Ordinance and Map (if necessary)	To be determined following update of Comprehensive L and plan	2020	GF	Subdivision Ordinance Updated; Zoning Ordinance TBD	ADMIN (CS)

#### City of Joshua FY 2018-2019 Budget Property Tax Revenue

2018 Estimated Total Tax Base*:	\$ 32	20,401,649
FY2018-2019 M&O Tax Rate:	\$	0.535015
FY2018-2019 Debt Tax Rate:	\$	0.240255
FY2018-2019 Total Tax Rate:	\$	0.775270
FY2018-2019 Tax Levy:	\$	2,483,980
Projected FY2018-2019 Tax Revenue: (99% of Tax Levy)	\$	2,459,145

\*After exemptions, protest loss, TIF recapture &  $\underline{\textit{before}}$  frozen taxes add-back

FY2018-2019 Effective Tax Rate:	\$ 0.759043
FY2018-2019 Rollback Tax Rate:	\$ 0.785777
FY2018-2019 M&O Rollback Tax Rate:	\$ 0.545524

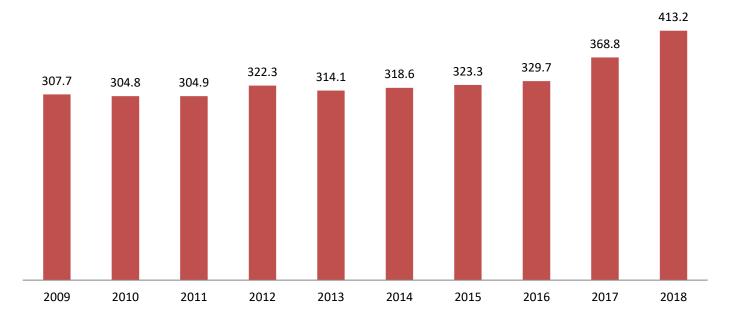
#### Property Taxes Levies and Collections General Fund Operations Five-Year Analysis

				Ratio of Total
Fiscal		Municipal		Collections to
Year	Adopted Tax	Levy	Total Tax	Current Tax
Ending	Rate	October 1	Collections	Levy
2013	\$ 0.685270	1,572,752	1,549,148	98%
2014	\$ 0.705270	1,578,203	1,531,967	97%
2015	\$ 0.725270	1,658,818	1,584,930	96%
2016	\$ 0.775270	1,695,547	1,657,916	98%
2017	\$ 0.775270	1,755,950	1,657,009	94%
2018	\$ 0.775270	1,858,461	TBD	TBD

#### Assessed Value of Taxable Property Ten-Year Analysis

		Personal				%
Fiscal	Real Property	Property	Mineral Rights		Total Taxable	Increase/
Year	Assessed Value	Assessed Value	Assessed Value	Exemptions	Value	Decrease
2009	269,289,305	22,708,783	26,956,825	(11,300,280)	307,654,633	14.80%
2010	272,033,607	26,874,497	17,706,672	(11,800,594)	304,814,182	-0.92%
2011	277,075,098	28,184,937	11,718,021	(12,046,647)	304,931,409	0.04%
2012	277,583,060	30,915,185	26,851,464	(13,026,942)	322,322,767	5.70%
2013	281,577,955	33,158,453	12,831,110	(13,465,370)	314,102,148	-2.55%
2014	283,099,556	34,101,493	14,701,811	(13,289,731)	318,613,129	1.44%
2015	290,437,693	33,488,331	13,162,753	(13,805,182)	323,283,595	1.47%
2016	311,851,595	28,791,648	4,531,359	(15,483,395)	329,691,207	1.98%
2017	352,019,052	30,141,315	3,520,179	(16,924,083)	368,756,463	11.85%
2018	356,085,092	34,371,413	3,477,349	(19,290,003)	413,223,857	12.06%
					10-YR AVG	4.59%

Assessed Value of Taxable Property (in Millions)



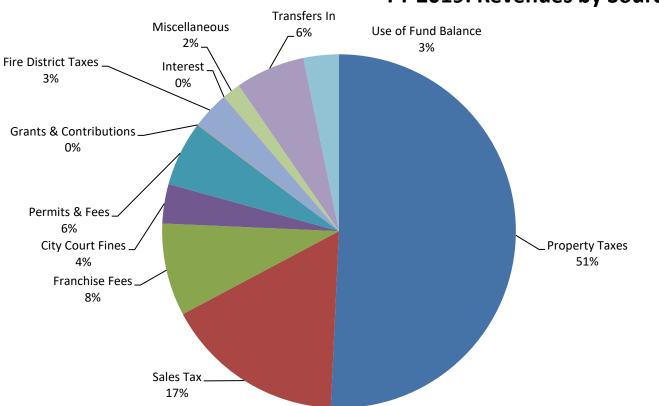
-		Debt Service	Capital Improvements	Special Revenue	Proposed	Projected FYE	Audited
	General Fund	Fund	Fund	Funds	FYE 2019	2018	FYE 2017
REVENUES \$							
Property Taxes	2,071,925	769,780	-	-	2,841,705	2,609,595	2,438,274
Sales Taxes	679,945	-	-	679,950	1,359,895	1,326,720	1,311,259
Hotel Occupancy Taxes	-	-	-	18,580	18,580	18,000	34,936
Mixed Beverage Taxes	400	-	-	-	400	300	390
Fire District Taxes	141,000	-	-	-	141,000	175,000	157,917
Franchise Fees	349,235	-	-	-	349,235	339,570	321,034
Fines & Forfeitures	148,525	-	-	8,720	157,245	152,020	153,125
Licenses, Permits & Fees	244,955	-	-	-	244,955	232,935	339,158
Grants & Contributions	2,000	-	-	-	2,000	225,325	102,510
Investment Earnings	2,000	-	2,000	750	4,750	4,250	3,534
Miscellaneous Revenue	68,430		-	20,000	88,430	111,850	82,849
Total Revenues \$	3,708,415	769,780	2,000	728,000	5,208,195	5,195,565	4,944,986
EXPENDITURES							
General Government \$	5 901,310	-	-	-	901,310	909,657	867,270
Police	1,133,465	-	-	-	1,133,465	1,056,919	995,829
Public Works	683,725	-	-	-	683,725	591,462	562,452
Municipal Court	155,200	-	-	8,500	163,700	159,825	153,088
Development Services	284,945	-	-	-	284,945	227,065	267,980
Animal Control	160,400	-	-	-	160,400	145,160	156,400
Fire Department	415,030	-	-	-	415,030	384,930	380,036
Economic Development	-	-	-	79,750	79,750	71,100	133,145
Debt Service	121,310	918,765	-	225,625	1,265,700	1,069,697	1,149,332
Capital Expenditures	72,130		199,115		271,245	2,165,630	262,110
Total Expenditures \$	3,927,515	918,765	199,115	313,875	5,359,270	6,781,445	4,927,642
OTHER USES							
Proceeds from issuance of long-term							
debt	-	-	-	-	-	1,874,620	-
Transfers In	261,970	100,575	199,115	-	561,660	402,475	610,763
Transfers Out	(199,115)			(362,745)	(561,860)	(402,475)	(610,763)
Total Other Uses	62,855	100,575	199,115	(362,745)	(200)	1,874,620	
NET CUDDI LIC (LOCC)	(1500AE)	(40 410)	2,000	51 200	(151 075)	200 740	17 244
NET SURPLUS (LOSS)	(156,245)	(48,410)	2,000	51,380	(151,275)	288,740	17,344

#### ALL FUNDS - STATEMENT OF REVENUES & EXPENDITURES Proposed FYE 2018-2019 Budget

GENERAL FUND		Audited FY 2017	Adopted Budget FY 2018	_, ,	Projected FYE 2018		Proposed FY 2019
REVENUES							
Property Taxes	\$	1,670,114	\$ 1,846,275	\$	1,846,275	\$	2,071,925
City Sales Taxes		660,209	645,300		663,360		679,945
Franchise Taxes		321,034	318,980		339,570		349,235
Mixed Beverage Tax		390	500		300		400
ESD Funding		157,917	175,000		175,000		141,000
Permits/Fees		286,663	114,175		185,000		188,000
Gas Well Fees		32,645	35,000		30,600		35,000
Fines/Court Fees		145,134	200,000		142,400		148,525
Rabies Vouchers		640	1,200		960		1,000
Utility Penalties		6,034	6,000		6,000		6,355
Utility Admin Fee		13,176	13,000		10,375		14,600
Donations		3,340	2,000		200		2,000
Grants		1,975	-		6,800		-
Interest Income		2,094	2,000		1,650		2,000
Miscellaneous Income		65,514	 45,000		91,850		68,430
TOTAL REVENUES	:	3,366,879	 3,404,430		3,500,340		3,708,415
EXPENDITURES							
General Government	\$	867,270	\$ 846,780	\$	909,657	\$	901,310
Police		995,829	1,104,355		1,056,919		1,133,465
Public Works		562,452	646,600		591,462		683,725
Municipal Court		133,710	157,795		146,525		155,200
Development Services		267,980	245,370		227,065		284,945
Animal Control		156,400	153,355		145,160		160,400
Fire		380,036	403,385		384,930		415,030
Debt Service		66,381	43,110		43,110		121,310
Capital Outlay		-	 91,490		74,420		72,130
TOTAL EXPENDITURES	;	3,430,058	 3,692,240		3,579,248		3,927,515
EXCESS (DEFICIT) REVENUES							
OVER APPROPRIATIONS		(63,179)	 (287,810)		(78,908)	<u> </u>	(219,100)
OTHER USES							
Transfers In		292,573	266,985		225,765		261,970
Transfers Out		(172,800)	(27,500)		(26,715)	)	(199,115)
TOTAL OTHER USES		119,773	 239,485		199,050		62,855
NET SURPLUS (LOSS)		56,594	 (48,325)		120,142		(156,245)
BEGINNING FUND BALANCE		1,518,027	 1,285,442		1,529,273		1,649,415
PRIOR PERIOD ADJUSTMENT		(45,348)	 -		-		
ENDING FUND BALANCE	;	1,529,273	 1,237,117		1,649,415		1,493,170
							Pa

#### **GENERAL FUND - SUMMARY OF REVENUES**

			Adopted				Proposed
	Audited FY		Budget FY		Projected		Budget FY
	2017		2018		FYE 2018		2019
REVENUES		_		_		_	
Property Taxes	\$ 1,670,114	\$	1,846,275	\$	1,846,275	\$	2,092,855
Sales Tax	660,209		645,300		663,360		679,945
Franchise Taxes	321,034		318,980		339,570		349,235
Mixed Beverage Taxes	390		500		300		400
ESD Funding	157,917		175,000		175,000		141,000
City Court Fines	145,134		200,000		142,400		148,525
Permits & Fees	339,158		169,375		232,935		244,955
Grants & Contributions	5,315		2,000		7,000		2,000
Interest	2,094		2,000		1,650		2,000
Miscellaneous	65,514		45,000		91,850		68,430
Transfers In	292,573		266,985		225,765		262,170
Use of Fund Balance	45,348		48,325	_	-		133,405
TOTAL REVENUES	3,704,800	_	3,719,740	_	3,726,105		4,124,920

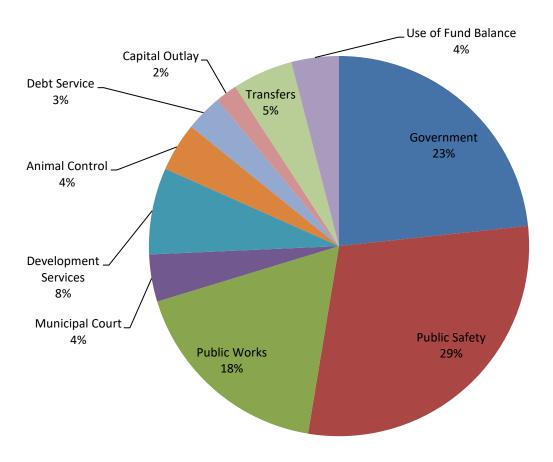


FY 2019: Revenues by Source

#### **GENERAL FUND - SUMMARY OF EXPENDITURES**

			Adopted				Proposed
	Audited FY		Budget FY		Projected		Budget FY
	2017	_	2018	_	FYE 2018	_	2019
EXPENDITURES				_		_	
General Government	\$ 867,270	\$	846,780	\$	909,657	\$	901,310
Police	995,829		1,104,355		1,056,919		1,133,465
Public Works	562,452		646,600		591,462		683,725
Municipal Court	133,170		157,795		146,525		155,200
Development Services	267,980		245,370		227,065		284,945
Animal Control	156,400		153,355		145,160		160,400
Fire	380,036		403,385		384,930		415,030
Debt Service	66,381		43,110		43,110		121,310
Capital Outlay	-		91,490		74,420		72,130
Transfers Out	172,800		27,500		26,715	_	199,115
TOTAL EXPENDITURES	3,602,318		3,719,740		3,605,963		4,126,630

FY 2019: Expenditures by Department/Use



COMMUNITY SERVICES	Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
EXPENDITURES				
CS Street Lights	37,666	40,000	38,095	40,000
CS Holiday Events	17,660	8,500	16,420	20,000
CS Library Operating Expense	18,000	21,265	21,265	21,265
CS McPherson House Expenditure	1,705	1,800	1,600	1,800
CS Cle-Tran	5,429	5,430	5,430	5,430
CS Clean-up & Recycling	7,902	6,000	7,030	7,200
CS Quarterly City Newsletter	13,577	13,500	15,050	14,800
CS Crud Cruiser	282			
TOTAL EXPENDITURES	102,221	96,495	104,890	110,495
		Adopted		Proposed
NONDEPARTMENTAL	Audited	Budget	Projected	Budget
	FY 2017	FY 2018	FYE 2018	FY 2019
EXPENDITURES				
ND Dues & Subcriptions	2,794	4,000	3,130	3,200
ND Legal Services	42,380	60,000	61,240	52,800
ND Ordinance Codification	2,555	1,200	1,200	2,000
ND Central Appraisal District	34,896	38,300	37,670	38,760
ND County Assessor - Collector	7,135	15,975	5,180	9,000
ND Debt Service & Reports	3,450	4,000	3,815	4,000
ND Liability Insurance	22,645	22,600	22,770	23,000
ND Property Insurance	22,929	21,970	24,365	24,390
ND Unrestricted Reserves	5,531	-	11,270	-
ND Technology Replacements	15,029		6,025	
TOTAL EXPENDITURES	159,344	168,045	176,665	157,150
		Adopted		Proposed
MAYOR & COUNCIL	Audited	Budget	Projected	Budget
	FY 2017	FY 2018	FYE 2018	FY 2019
EXPENDITURES				
M/C Expense Reimbursement	-	175	175	175
M/C Training & Travel	1,532	1,000	2,265	2,500
M/C Dues/Memberships	50	50	50	50
M/C Office Supplies	-	50	60	50
M/C Events & Awards	2,444	1,590	805	1,000
TOTAL EXPENDITURES	4,026	2,865	3,355	3,775

ADMINISTRATION	Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed FY 2019
EXPENDITURES				
AD Salaries	333,834	347,810	349,867	387,840
AD Workman's Comp	887	910	910	890
AD Longevity Pay	1,160	1,520	1,520	3,515
AD Payroll Taxes	4,706	6,105	6,075	6,650
AD Benefits	45,156	62,770	62,770	60,540
AD TMRS	16,889	19,810	21,530	23,680
AD Training & Travel	4,502	9,000	7,230	9,075
AD Dues/Memberships	2,350	2,500	2,380	2,500
AD Surety Bonds	200	200	200	200
AD Reference Materials	-	500	200	500
AD Office Supplies	3,247	3,000	4,595	4,050
AD Printing	515	1,200	675	750
AD Postage	1,787	2,000	1,920	2,000
AD Election Expenses	2,107	2,000	3,950	4,000
AD Office Equip & Furniture	-	2,200	7,350	6,500
AD Building Repair & Maint	70,445	12,500	18,810	14,500
AD Office Equip Repair & Maint	10,370	10,000	11,175	11,270
AD IT Services	3,831	5,000	4,905	5,000
AD Accounting & Audit Expenses	41,000	35,000	26,000	26,000
AD Contract Services	4,203	4,000	2,910	4,650
AD Service Agreements	-	1,100	1,100	-
AD Citizen Request Management	1,620	1,685	1,685	-
AD Software Maintenance	37,143	30,000	35,960	18,275
AD Electronic Records Mgmt Software	6,333	6,000	530	-
AD Utilities	21,097	20,000	25,220	25,000
AD Miscellaneous	1,731	500	1,780	2,000
AD Publishing & Filing Fees	8,589	10,000	6,995	10,000
AD Engineering Service	42,670	33,560	66,780	65,000
AD Planning	11,528	10,000	28,615	20,000
AD Gas Well Inspection	26,000	35,000	26,000	26,000
TOTAL EXPENDITURES	703,900	675,870	729,637	740,385

POLICE DEPARTMENT	Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed FY 2019
EXPENDITURES				
PD Salaries	659,888	745,145	714,295	763,575
PD Overtime	33,945	25,000	25,450	25,000
PD Workman's Comp	15,728	17,020	17,020	17,350
PD Longevity Pay	4,820	3,745	3,745	6,805
PD Payroll Taxes	10,422	14,590	13,620	13,965
PD Benefits	74,075	93,540	84,270	95,620
PD TMRS	35,421	42,465	43,847	48,125
PD Training & Travel	10,795	7,950	9,290	8,000
PD Dues/Memberships	580	755	725	1,085
PD Surety Bonds	100	100	100	100
PD Citizens Police Academy	-	1,000	470	1,000
PD Uniforms	6,365	3,515	4,547	5,000
PD Law Enforcement Supplies	6,048	4,300	2,465	4,500
PD Criminal Investigation	11,195	8,100	6,530	5,500
PD Awards/Medals/Badges	65	150	460	150
PD Public Relations	168	-	-	-
PD Office Supplies	2,524	2,750	2,710	2,750
PD Postage & Shipping	347	500	700	500
PD Equipment & Furniture	889	1,000	1,955	1,000
PD Vests/Safety Equipment	6,911	3,600	3,745	3,000
PD Vehicle R&M	14,377	14,400	12,065	15,000
PD Fuel, Oil & Service	18,398	22,000	19,275	20,000
PD Equipment R&M	661	1,750	450	1,000
PD Building R&M	15,068	17,000	15,875	14,000
PD Copier Support	6,090	6,500	6,550	5,800
PD IT Services	6,522	4,300	6,340	6,000
PD Service Agreements	23,627	27,060	27,060	26,940
PD Reporting System	13,539	16,000	16,000	16,500
PD Capital Outlay >\$5,000	-	5,100	5,100	43,000
PD Capital Outlay <\$5,000	-	-	-	-
PD Principal Expense	23,614	21,300	21,300	8,000
PD Interest Expense	1,360	390	390	1,600
PD Utilities	12,431	13,870	11,720	19,000
PD Cell Phones	4,775	6,000	5,085	5,800
PD Miscellaneous	55	250	555	400
TOTAL EXPENDITURES	1,020,803	1,131,145	1,083,709	1,186,065

PUBLIC WORKS	Audited FY	Adopted Budget FY	projected	Proposed Budget FY
	2017	2018	FYE 2018	2019
EXPENDITURES	124.002	152 205	141.040	156 955
PW Salaries	124,002	152,295	141,940	156,855
PW Overtime	550	2,500	2,500	2,500
PW Workman's Comp	8,551	8,810	8,810	8,555
PW Longevity Pay	420	500	500	620
PW Payroll Taxes	1,942	3,465	2,865	3,130
PW Benefits	19,655	31,200	27,585	31,875
PW TMRS	6,331	8,665	8,750	9,680
PW Training & Travel	659	1,600	1,305	1,600
PW Uniforms	5,325	10,300	5,855	7,825
PW Office Supplies	134	400	200	400
PW Equipment Rental	798	4,500	4,500	1,300
PW Street Supplies & Materials	104,363	156,735	114,190	156,735
PW Vehicle R&M	12,045	12,670	11,230	42,670
PW Fuel, Oil & Service	9,276	9,230	12,960	13,610
PW Equipment R&M	36,607	17,060	29,730	25,000
PW Building R&M	5,355	6,000	4,880	5,500
PW Sign R&M	3,352	4,000	3,835	4,000
PW Minor Tools	438	450	140	500
PW Office Equipment R&M	-	700	175	200
PW IT Services	1,277	1,200	1,230	1,200
PW Contract Services	1,196	11,000	11,000	11,000
PW Capital Outlay >\$5,000	-	50,045	48,140	18,129
PW Capital Outlay <\$5,000	-	-	-	-
PW Principal Expense	27,824	8,550	8,550	99,465
PW Interest Expense	1,343	625	625	-
PW Utilities	5,655	9,200	5,755	6,500
PW Gas	-	2,000	-	-
PW Cell Phones	981	800	1,500	1,500
TOTAL EXPENDITURES	378,079	514,500	458,750	610,349

		Adopted		Proposed
MUNICIPAL COURT	Audited	Budget	Projected	Budget
	FY 2017	FY 2018	FYE 2018	FY 2019
EXPENDITURES				
MC Salaries	72,166	72,525	72,525	74,280
MC Overtime	356	800	585	600
MC Workman's Comp	175	180	180	175
MC Longevity Pay	708	815	815	1,610
MC Payroll Taxes	1,165	1,480	1,365	1,440
MC Benefits	11,803	12,480	10,580	12,750
MC TMRS	3,642	4,160	4,330	4,640
MC Training & Travel	1,084	1,500	2,480	2,000
MC Dues & Memberships	-	100	100	100
MC Surety Bond	200	100	100	200
MC Office Supplies	165	150	250	150
MC Printing	669	800	300	800
MC Postage	967	1,560	1,000	1,560
MC Office Equipment & Supplies	1,596	1,500	1,200	1,500
MC IT Services	1,061	1,075	1,075	1,075
MC Legal	7,290	17,920	17,920	17,920
MC Judge Contract Services	26,400	26,400	26,400	26,400
MC Warrant Collection Fee	3,300	4,090	1,870	2,500
MC Warrant Entry Fees	963	10,000	3,400	5,500
MC Jury Duty	-	100	50	-
MC Warrant Roundup	-	60		
TOTAL EXPENDITURES	133,710	157,795	146,525	155,200

BUILDING & CODE COMPLIANCE	Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
EXPENDITURES				
B/CC Salaries	62,605	63,025	56,870	117,035
B/CC Overtime	81	500	-	500
B/CC Workman's Comp	568	280	280	480
B/CC Longevity Pay	440	540	540	795
B/CC Payroll Taxes	925	1,550	1,200	2,205
B/CC Benefits	11,796	12,480	9,570	19,125
B/CC TMRS	3,180	3,605	3,155	7,160
B/CC Training & Travel	-	700	565	1,200
B/CC Dues & Memberships	130	200	130	150
B/CC Uniforms	100	100	300	400
B/CC Office Supplies	879	685	640	700
B/CC Printing	473	700	585	500
B/CC Postage	1,515	2,100	980	1,200
B/CC Office Equipment & Supplies	836	950	830	850
B/CC Vehicle R&M	42	1,200	70	150
B/CC Fuel, Oil & Service	738	700	985	1,000
B/CC Building R&M	2,288	3,200	2,450	2,500
B/CC IT Services	1,181	1,200	1,210	1,200
B/CC Code Enforcement Software	7,250	5,000	6,125	6,200
B/CC Contract Services	61,000	40,000	30,670	4,000
B/CC Nuisance Abatement	-	-	-	-
B/CC Capital Outlay >\$5,000	4,285	4,560	1,600	2,000
B/CC Utilities	3,845	4,300	2,030	3,200
B/CC Cell Phone	1,602	800	1,390	1,400
B/CC Property Liens		500		500
TOTAL EXPENDITURES	165,759	148,875	122,175	174,450

ANIMAL CONTROL	Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
EXPENDITURES				
AC Salaries	74,688	78,545	75,405	77,260
AC Overtime	1,770	2,000	1,445	2,000
AC Workman's Comp	2,251	2,320	2,320	2,480
AC Longevity Pay	864	960	960	2,115
AC Payroll Taxes	1,120	1,780	1,450	1,670
AC Benefits	11,820	12,480	11,735	12,750
AC TMRS	3,435	4,510	4,115	4,675
AC Training & Travel	1,036	2,000	1,700	2,100
AC Dues & Memberships	-	100	100	100
AC Surety Bonds	-	200	200	200
AC Reference Materials	-	100	100	-
AC Uniforms	1,110	100	100	1,000
AC Office Supplies	874	725	710	900
AC Postage	261	1,000	545	750
AC Office Equipment & Supplies	2,422	250	190	-
AC Micro Chips	3,497	-	-	3,000
AC Medical Supplies	6,149	1,155	2,195	3,000
AC Rabies Vouchers	225	650	170	300
AC Vehicle R&M	3,980	2,000	2,885	2,000
AC Fuel, Oil & Service	1,522	1,500	1,695	1,700
AC Equipment R&M	199	1,000	135	1,000
AC Building R&M	12,184	11,580	12,095	13,000
AC Animal Food	3,358	3,200	2,560	3,600
AC IT Services	3,491	4,000	3,705	4,000
AC Contract Services	1,775	3,500	1,880	2,000
AC Professional Services	3,354	2,500	2,360	3,500
AC Capital Outlay >\$5,000	-	-	-	-
AC Utilities	14,381	14,000	13,325	14,000
AC Cell Phone	600	1,200	1,005	1,300
TOTAL EXPENDITURES	156,366	153,355	145,085	160,400

FIRE DEPARTMENT	Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
EXPENDITURES				
FD Salaries	154,951	159,940	159,940	162,115
FD Workman's Comp	6,545	7,270	7,270	7,365
FD Longevity Pay	572	570	570	1,330
FD Payroll Taxes	2,217	3,160	2,820	2,860
FD Benefits	15,639	18,720	16,510	19,125
FD TMRS	7,836	9,105	9,300	9,890
FD Training & Travel	5,244	7,400	5,440	14,500
FD Dues/Memberships	1,711	4,000	2,625	3,500
FD Incentive	23,040	21,940	11,855	18,000
FD Staff Immunizations	2,313	2,390	2,205	3,000
FD Insurance (VFIS)	5,199	5,400	4,950	5,600
FD Uniforms	1,251	2,000	1,560	2,000
FD Awards	875	2,500	3,600	1,500
FD Office Supplies	213	1,500	955	1,000
FD Postage	55	275	40	100
FD Radios & Mics	-	755	4,325	1,000
FD EMS Supplies	12,028	8,850	6,700	10,000
FD Fire Fighting Supplies	7,653	4,000	4,750	5,000
FD Personal Protective Equipmen	21,844	20,000	24,600	22,300
FD Fire Prevention Program	440	2,000	485	1,000
FD Vehicle R&M	24,408	23,880	28,550	25,630
FD Fuel, Oil & Service	7,384	7,200	8,305	8,000
FD Equipment R&M	2,440	3,000	610	2,250
FD Radio/Pagers R&M	-	950	-	-
FD Building R&M	8,862	9,040	9,460	9,000
FD Office Equipment R&M	6,413	6,000	3,160	6,000
FD IT Services	4,425	4,195	4,635	4,500
FD Contract Services	9,657	11,000	11,000	14,480
FD Capital Outlay >\$5,000	-	10,680	10,680	-
FD Capital Outlay <\$5,000	-	-	-	-
FD Principal Expense	10,563	11,000	11,000	11,400
FD Interest Expense	1,677	1,245	1,245	845
FD Utilities	26,636	32,685	28,720	29,685
FD Cell Phones	1,304	2,700	3,990	4,000
FD Emergency Management	18,881	20,960	15,720	20,000
FD Miscellaneous			280	300
TOTAL EXPENDITURES	392,276	426,310	407,855	427,275

PARKS & RECREATION	Audited FY 2017	Amended Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
EXPENDITURES				
PK Salaries	81,047	69,800	56,972	58,685
PK Overtime	2,518	2,310	2,790	2,310
PK Workman's Comp	1,928	1,990	1,990	1,930
PK Longevity Pay	696	245	245	770
PK Payroll Taxes	1,333	1,850	1,190	1,220
PK Benefits	14,631	12,480	11,765	12,750
PK TMRS	4,521	3,975	3,850	3,740
PK Training & Travel	-	750	-	500
PK Uniforms	2,725	3,000	1,625	2,200
PK Office Supplies	68	150	145	150
PK Equipment Rental	-	300	-	300
PK Park Supplies & Materials	8,436	7,500	14,755	13,500
PK Field Supplies & Materials	5,510	10,000	3,785	7,500
PK Vehicle R&M	100	1,500	525	650
PK Fuel, Oil & Service	1,545	300	1,035	1,260
PK Equipment R&M	390	2,500	1,105	1,500
PK Park Building R&M	906	2,000	1,270	7,500
PK Dept Building R&M	400	2,000	160	750
PK Irrigation R&M	4,513	1,000	5,000	5,000
PK Minor Tools	70	500	50	100
PK IT Services	80	450	450	450
PK Capital Outlay >\$5,000	-	25,665	10,500	11,000
PK Capital Outlay <\$5,000	-	-	-	-
PK Principal Expense	-	-	-	-
PK Interest Expense	-	-	-	-
PK Building Utilities	4,755	4,000	5,440	5,605
PK Park Utilities	76,067	60,000	74,285	60,000
PK Gas	1,301	2,000	500	1,400
PK Cell Phones		720	1,095	1,200
TOTAL EXPENDITURES	213,540	216,985	200,527	201,970

	Audited FY 2017	Adopted Budget FY 2018		Projected FYE 2018		Proposed Budget FY 2019
REVENUES						
Property Taxes	\$ 762,394	\$ 763,320	\$	763,320	\$	769,780
Property Tax Penalties	3,679	-		-		-
Property Tax Interest	2,087					-
TOTAL REVENUES	768,160	763,320	-	763,320		769,780
EXPENDITURES						
Principal	\$ 605,000	\$ 625,000	\$	625,000	\$	650,000
Interest	303,716	286,815		286,815		268,765
Other			-			
TOTAL EXPENDITURES	908,716	911,815		911,815		918,765
EXCESS (DEFICIT) REVENUES						
OVER APPROPRIATIONS	(140,556)	(148,495)	-	(148,495)		(148,985)
OTHER USES						
Transfers In	284,501	148,495		148,495		100,575
Transfers Out	-	-		-		-
TOTAL OTHER USES	284,501	148,495	-	148,495		100,575
NET SURPLUS (LOSS)	143,945					(48,410)
BEGINNING FUND BALANCE	24,217	24,217		168,162		168,162
ENDING FUND BALANCE	168,162	24,217		168,162	;	119,752

### **DEBT SERVICE FUND - STATEMENT OF REVENUES & EXPENDITURES**

		Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
REVENUES					
Bond Proceeds	\$	- \$		\$ - \$	-
Proceeds from Short-term Notes		-	-	-	-
Investment Earnings		860	1,500	2,000	2,000
Grant Income Miscellaneous		97,195	249,250	215,325	-
Wilscenaneous	_				
TOTAL REVENUES	_	98,055	250,750	217,325	2,000
EXPENDITURES					
Contract Services	\$	_	47,000	47,000	_
Capital Outlay	Ψ	131,359	304,200	216,540	199,115
Other	_	11,855		<u> </u>	-
TOTAL EXPENDITURES	_	143,214	351,200	263,540	199,115
EXCESS (DEFICIT) REVENUES					
OVER APPROPRIATIONS	_	(45,159)	(100,450)	(46,215)	(197,115)
OTHER USES					
Proceeds from issuance of long-term debt		-	46,950	46,950	-
Transfers In		27,500	27,500	20,715	199,115
Transfers Out	_	-			-
TOTAL OTHER USES	_	27,500	74,450	67,665	199,115
NET SURPLUS (LOSS)	_	(17,659)	(26,000)	21,450	2,000
BEGINNING FUND BALANCE	_	162,203	164,203	144,544	165,994
ENDING FUND BALANCE	_	144,544	138,203	165,994	167,994

## **CAPITAL IMPROVEMENTS FUND - STATEMENT OF REVENUES & EXPENDITURES**



## **SPECIAL REVENUE FUNDS**

TYPE A EDC FUND		Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
REVENUES Sales Tax Interest Income Grant Funds	\$	325,525 \$ 36	322,650 \$ 500	5 331,680 \$ 100 3,000	339,975 250
TOTAL REVENUES	-	325,561	323,150	334,780	340,225
EXPENDITURES Joshua Station Development Business Development Administrative Capital Outlay Debt Service - Principal Debt Service - Interest Other	\$	14,893 \$ 26,667 11,205 118,983 160,000 14,235	10,000 \$ 37,350 15,900 - 75,000 7,805 -	5 15,000 \$ 10,500 15,900 1,827,670 75,000 39,772	10,000 37,350 15,900 - 145,000 80,625 -
TOTAL EXPENDITURES	_	345,983	146,055	1,983,842	288,875
EXCESS (DEFICIT) REVENUES OVER APPROPRIATIONS OTHER USES	_	(20,422)	177,095	(1,649,062)	51,350
Proceeds from issuance of long-term debt Transfers In Transfers Out	_	- (13,117)	- (20,000)	1,827,670 (25,000)	(30,000)
TOTAL OTHER USES	-	(13,117)	(20,000)	1,802,670	(30,000)
NET SURPLUS (LOSS)	_	(33,539)	157,095	153,608	21,350
BEGINNING FUND BALANCE	_	104,538	82,468	70,999	224,607
ENDING FUND BALANCE	=	70,999	239,563	224,607	245,957

TYPE B EDC FUND		Audited FY 2017		Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
REVENUES	_				 	
Sales Tax	\$	325,525	\$	322,650	\$ 331,680 \$	339,975
Interest earnings		544		680	500	500
Miscellaneous	-	17,335	_	22,000	 20,000	20,000
TOTAL REVENUES	_	343,404	_	345,330	 352,180	360,475
EXPENDITURES						
Park Construction and O&M	\$	-	\$		\$ - \$	
Business Development		74,066		37,450	27,500	15,000
Administrative		6,314		8,900	7,200	6,500
Capital Outlay		11,768		-	-	-
Debt Service - Principal		-		-	-	-
Other	-	-	_		 10,000	5,000
TOTAL EXPENDITURES	_	92,148	_	46,350	 44,700	26,500
EXCESS (DEFICIT) REVENUES						
OVER APPROPRIATIONS	-	251,256	_	298,980	 307,480	333,975
OTHER USES						
Proceeds from issuance of long-term						
debt Transfer In		-		-	-	-
Transfers Out	_	(379,751)	I	(385,480)	 (349,260)	(332,545)
TOTAL OTHER USES	_	(379,751)	_	(385,480)	 (349,260)	(332,545)
NET SURPLUS (LOSS)	-	(128,495)	_	(86,500)	 (41,780)	1,430
BEGINNING FUND BALANCE	-	233,925	_	112,295	 105,430	63,650
ENDING FUND BALANCE	=	105,430	_	25,795	 63,650	65,080

COURT BUILDING & SECURITY FUND		Audited FY 2017	_	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
REVENUES Municipal Court Security Fees	\$	3,425	\$	4,200	\$ 3,820 \$	3,500
TOTAL REVENUES	-	3,425		4,200	 3,820	3,500
EXPENDITURES Court Baliff Other Municipal Court Expenses	\$	- 8,927	\$	3,000	\$ 3,000 \$	3,000
TOTAL EXPENDITURES	-	8,927	_ 1	3,000	 3,000	3,000
EXCESS (DEFICIT) REVENUES OVER APPROPRIATIONS	-	(5,502)		1,200	 820	500
OTHER USES Transfers In Transfers Out	-	(37,095)		- (1,500)	 (1,500)	-
TOTAL OTHER USES	-	(37,095)	_ 1	(1,500)	 (1,500)	
NET SURPLUS (LOSS)		(42,597)		(300)	(680)	500
BEGINNING FUND BALANCE	-	65,386	_ 1	29,291	 22,789	22,109
ENDING FUND BALANCE		22,789	=	28,991	 22,109	22,609

COURT TECHNOLOGY FUND		Audited FY 2017	Adopted Budget FY 2018	Projected FYE 2018	Proposed Budget FY 2019
REVENUES	_				
Municipal Court Security Fees	\$_	4,566	5,800	5,800	5,220
TOTAL REVENUES	-	4,566	5,800	5,800	5,220
EXPENDITURES					
Wireless Connection for Laptops - Verizon		-	3,000	6,000	-
Municipal Court Software Support		-	4,300	4,300	5,500
Other Municipal Court Expenses	_	10,451			
TOTAL EXPENDITURES	_	10,451	7,300	10,300	5,500
EXCESS (DEFICIT) REVENUES					
OVER APPROPRIATIONS	-	(5,885)	(1,500)	(4,500)	(280)
OTHER USES					
Transfer In		6,189	1,500	7,500	-
Transfers Out	-				
TOTAL OTHER USES	-	6,189	1,500	7,500	
NET SURPLUS (LOSS)	_	304		3,000	(280)
BEGINNING FUND BALANCE	-			304	3,304
ENDING FUND BALANCE	-	304		3,304	3,024

HOTEL TAX FUND	AdoptedAuditedBudgetProjectedFY 2017FY 2018FYE 2018	Proposed Budget FY 2019
REVENUES		
Hotel Occupancy Taxes	<u>\$ 34,936</u> <u>18,000</u> <u>18,000</u> <u>5</u>	§ <u>    18,580  </u>
TOTAL REVENUES	34,936 18,000 18,000	18,580
EXPENDITURES		
Other Developmental Services	\$\$\$\$	5
TOTAL EXPENDITURES		
EXCESS (DEFICIT) REVENUES		
OVER APPROPRIATIONS	34,936 18,000 18,000	18,580
OTHER USES		
Transfers In		-
Transfer Out	(8,000) (10,000) -	
TOTAL OTHER USES	(8,000) (10,000) -	
NET SURPLUS (LOSS)	26,936 8,000 18,000	18,580
BEGINNING FUND BALANCE	88,944 98,874 115,880	133,880
ENDING FUND BALANCE	115,880 106,874 133,880	152,460

# **APPENDIX A**



# **FUND BALANCE POLICY**

(Approved: September 2017)

# City of Joshua Fund Balance Policy

#### Purpose

The Council recognizes that the maintenances of a fund balance is essential to the preservation of the financial integrity of the City and is fiscally advantageous for both the City and the taxpayer. This policy establishes goals and provides guidance concerning the desired level of fund balance maintained by the City to mitigate financial risk that can occur from unforeseen revenue fluctuations, unanticipated expenditures, and similar circumstances. Specifically, the City desires to maintain adequate fund balances (reserves) in the City's various funds to:

- Provide sufficient cash flow for operations
- Provide for fluctuations in capital expenditure project spending
- Improve investment-grade bond ratings
- Ensure long-term fiscal sustainability

### **Authority**

The Joshua City Council is responsible for the approval of financial policies which establish and direct the operations of the City of Joshua. The City Manager is responsible for carrying out the policy directives of the City Council and managing the day-to-day operations of all city departments and serves as the city's Chief Financial Officer. As the Chief Financial Officer, the City Manager shall administer this policy.

## Definitions

<u>Fund Balance</u> – a measurement of available financial resources and is the difference between total assets and total liabilities in each fund. Classifications within Fund Balance. GASB Statement 54 distinguishes fund balance classified based on the relative strength of the constraints that control the purposes for which specified amounts can be spent. Beginning with the most restrictive constraints, fund balance amounts will be reported in the following categories:

<u>Non-spendable fund balance</u> – amounts that are not in a spendable form (e.g., inventory) or are legally or contractually required to be maintained intact (e.g., permanent fund principal).

<u>Restricted fund balance</u> – amounts that can be spent only for the specific purposes stipulated by external parties either constitutionally or through enabling legislation (e.g., grants or donations).

<u>Committed fund balance</u> – amounts that can be used for only the specific purposes determined by a formal action of the City Council. Commitments may be changed or lifted only by

referring to the formal action that imposed the constraint originally (e.g., the council's commitment in connection with future construction projects).

<u>Assigned fund balance</u> – amounts intended to be used by the government for specific purposes. Intent can be expressed by the City Council or by a designee to whom that governing body delegates the authority. (In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed but by definition, being account for in a separate fund, are intended to be used for the purpose of that fund).

<u>Unassigned fund balance</u> – includes all amounts not contained in other classifications and is the residual classification of the general fund only. Unassigned amounts are available for any legal purpose.

#### **Policy**

The responsibility for designating funds to specific classifications shall be as follows:

#### Committed Fund Balance

The City Council, as the City's highest level of decision-making authority, shall establish, modify, or rescind a fund balance commitment by resolution.

#### Assigned Fund Balance

The City Manager may assign fund balance to a specific purpose.

#### Minimum Unassigned Fund Balance General Fund

It is the goal of the City to achieve and maintain an unassigned fund balance in the general fund of not less than 25% of the general fund expenditures. If the unassigned fund balance falls below its goal, the City shall develop a corrective action plan within the same year and take actionable steps. City Council shall seek to preserve the fund balance in the budget process when considering new programs and services and will consider financial resources available or needed in other funds in assessing the adequacy of the general fund.

#### Order of Expenditure of Funds

When an expenditure can be charted to multiple categories of fund balance (e.g., a project is being funded partly by a grant, funds set aside by the City, and unassigned fund balance), the most restricted category will be used first, then the next-most restricted category or categories.

#### Excess Fund Balance

Should the situation present itself where the City has an unrestricted fund balance in the general fund above the need of the foreseeable future, it is the policy of the City that fund balance not be used as a funding source for ongoing recurring expenditures. For example, the City may achieve unexpected savings during a fiscal year, creating a one-time surplus. One-time fund balance surpluses are only to be used as a funding source for one-time expenditures.

#### CITY OF JOSHUA, TEXAS

#### **RESOLUTION NO. 2018-05**

#### A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF JOSHUA, TEXAS CREATING A CAPITALIZATION POLICY FOR CAPITOL ASSETS OF THE CITY OF JOSHUA, TEXAS

**WHEREAS**, there is a need to establish a capitalization policy for budgeting and auditing purposes; and

**WHEREAS**, there is a need to set standards of accounting for the City of Joshua assets according to Government Accounting Standards Board Statement 34 with regard to categories and threshold amounts to be capitalized.

# NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF JOSHUA, TEXAS THAT:

#### **SECTION 1**

Capital assets categories and thresholds will be:

Any Amount
\$25,000.00
\$25,000.00
\$25,000.00
\$ 5,000.00
\$25,000.00

#### **SECTION 2**

For clarification purposes of this policy the above items are generally defined as, but not expressly limited to the following definitions:

Land/land improvements is the purchase price or fair market value at time of gift, any commissions, professional fees, land excavation, fill, grading, drainage, demolition of existing building (less salvage), property removal (relocation or reconstruction) of others (railroad, telephone, and power lines), date of purchase accrued mortgage interest and any unpaid taxes and right of way cost.

A building is a structure that is permanently attached to the land, has a roof, and is partially or completely enclosed by walls. A building improvement must extend the life of the building or increase the value of the building. Examples of capitalized building improvements are structural changes and installation or upgrade of roofing, heating and cooling systems, electrical, etc.

Facilities are considered to be assets built, installed or established to enhance the quality or facilitate the use of land for a specific purpose. Facility improvements are considered to be fencing landscaping parking lots, recreation areas, septic systems, and pavilions.

Infrastructure is usually considered stationary and can be preserved for a significantly greater number of years than most capitol assets. They are often linear and continuous nature. Infrastructure improvements should extend the useful life and/or increase the value by twenty~ five percent (25%) of the original cost or life period. Examples of infrastructure are streets, curbs, gutters, sidewalks, fire hydrants, bridges, drainage facilities, radio towers, light systems and signage.

Personal property is fixed or movable tangible assets to be used for operations that the life of extends beyond one year. Examples of personal property are vehicles, other motor vehicles, furnishings and equipment.

Leasehold improvements are the construction of new buildings or improvements made to existing structures by the lessee, who has the right to use these leasehold improvements over the term of the lease.

# DULY PASSED, APPROVED AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF JOSHUA, TEXAS ON THIS THE 17TH DAY OF MAY, 2018

Joe Mayor

ATTEST

Lisa Dawn Cabrera City Secretary

**APPROVED AS TO FORM:** 

Terrence S. wfu, citvAttomey



# FIVE-YEAR CAPITAL IMPROVEMENTS PLAN FYE 2019 - 2023

# **CAPITAL IMPROVEMENTS PROGRAM**

"A capital improvements program is a schedule of one time municipal expenditures for major facilities, along with cost estimates and sources of financing. The purpose of the CIP is to establish an orderly plan for setting priorities and offering a means of analyzing the city's ability to pay for the acquisition or construction of facilities to meet long-range community needs."

	(	CAPITAL IMPROVEMENT PRIORITY PROJECTS	ESTIMATED	FYE	FYE	FYE	FYE	FYE
FUND	DEPT	DESCRIPTION	COST	2019	2020	2021	2022	2023
	DOWNTOWN							
TBD	STREET	DOWNTOWN REVITALIZATION	5,719,600	1.72		55		-
		TOTAL STREETS	5,719,600	-	-	-	-	-
	PUBLIC WORKS							
100	STREET	STREET PROJECTS PER CIPAC	3,771,620	3,771,620		20	-	-
100	STREET	OTHER STREETS PROJECTS PER INTERNAL ASSESSEMENT	4,007,350	4,007,350		80		÷
-		TOTAL STREETS	7,778,970	7,778,970	1	1	-	-
100	EQUIPMENT	MAINTENANCE EQUIPMENT PER CIPAC	360,000	240,000		120,000		
100	EQUIPMENT	OTHER MAINTENANCE EQUIPMENT PER INTERNAL ASSESSMENT	642,945	103,000		69,000	152,000	2
		TOTAL MAINTENANCE EQUIPMENT	1,002,945	343,000	-	189,000	152,000	-
100	FLEET	PASSENGER VEHICLES PER CIPAC	150,000	50,000	100,000	5	-	
100	FLEET	OTHER PASSENGER VEHICLES PER INTERNAL ASSESSMENT	140,000		50,000	5	-	90,000
		TOTAL PASSENGER VEHICLES	290,000	50,000	150,000	-	-	90,000
100	FACILITIES	FACILITIES PROJECTS PER CIPAC	386,200	291,200	-	95,000	14	-
100	FACILITIES	OTHER FACILITIES PROJECTS PER INTERNAL ASSESSEMENT	-	1	. · · ·	20	-	
-		TOTAL FACILITIES	386,200	291,200	-	95,000	4	-
		TOTAL PUBLIC WORKS	9,458,115	8,120,170	300,000	473,000	304,000	180,000
	POLICE							
100	FLEET	PASSENGER VEHICLES PER CIPAC	250,000	50,000	100,000	100,000	-	-
100	FLEET	OTHER PASSENGER VEHICLES PER INTERNAL ASSESSMENT	150,000	-	-	-	100,000	50,000
		TOTAL PASSENGER VEHICLES	400,000	50,000	100,000	100,000	100,000	50,000
		TOTAL POLICE	400,000	100,000	200,000	200,000	200,000	100,000
	<u>FIRE</u>				a:		e	
100	EQUIPMENT	EQUIPMENT PER CIPAC	-	-	. <u>-</u> .	2	-	
100	EQUIPMENT	OTHER EQUIPMENT PER INTERNAL ASSESSMENT	54,000		54,000	2		-
		TOTAL MAINTENANCE EQUIPMENT	54,000	-	54,000	73		-
100	FLEET	PASSENGER VEHICLES PER CIPAC	380,000		-	70	250,000	130,000
100	FLEET	OTHER PASSENGER VEHICLES PER INTERNAL ASSESSMENT	121,000	81,000	-	40,000	-	-
		TOTAL PASSENGER VEHICLES	501,000	81,000	-	40,000	250,000	130,000
		TOTAL FIRE	555,000	81,000	54,000	40,000	250,000	130,000
		GRAND TOTAL	16,132,715	8,301,170	554,000	713,000	754,000	410,000

	CAPITAL IMPROVEMENT PRIORITY PROJECTS		ESTIMATED	source and	e References	1013578	eresona a	- Sectores
FUND		DESCRIPTION *Denotes 2018 CIP Advisory Committee Recommendation	COST	FYE 2019	FYE 2020	FYE 2021	FYE 2022	FYE 2023
	DOWNTOWN			5				
TBD	STREET	PAVING/STREETSCAPE (DT1)	2,781,120	-	-			_
TBD	STREET	SHRUBS/LANDSCAPE (DT2)	290,775	-	15	5	-	0
TBD	STREET	IRRIGATION (DT3)	82,645	-			1	
TBD	STREET	UTILITIES (DT4)	1,836,465	-	-	1		-
TBD	STREET	FURNITURE/FIXTURES (DT5)	728,595	-	-	-	-	, r
	2	Downtown Revitalization	5,719,600	-	-	-		-
	PUBLIC WORKS							
100	STREET	STREET RECONSTRUCTION (PW1)*	700,220	700,220	-	-	-	-
100	STREET	STREET RECONSTRUCTION (PW2)*	334,985	334,985		23		2
100	STREET	STREET RECONSTRUCTION (PW3)*	233,160	233,160	-	78		
100	STREET	STREET RECONSTRUCTION (PW4)*	385,395	385,395	-	-1	-	
100	STREET	STREET RECONSTRUCTION (PW5)*	1,703,080	1,703,080	-	-	-	-
100	STREET	STREET RECONSTRUCTION (PW6)*	414,780	414,780	-	-	-	÷
100	STREET	STREET RECONSTRUCTION (PW7)	216,545	216,545	-		-	×
100	STREET	STREET RECONSTRUCTION (PW8)	189,330	189,330	-	- 2	-	-
100	STREET	STREET RECONSTRUCTION (PW9)	212,650	212,650	-	-	-	2
100	STREET	STREET RECONSTRUCTION (PW10)	259,700	259,700		27		2
100	STREET	STREET RECONSTRUCTION (PW11)	1,294,480	1,294,480	17	50		ē
100	STREET	STREET RECONSTRUCTION (PW12)	139,940	139,940	-			-
100	STREET	STREET RECONSTRUCTION (PW13)	120,945	120,945	-	-	-	÷
100	STREET	STREET RECONSTRUCTION (PW14)	303,325	303,325	-	-	-	×
100	STREET	STREET RECONSTRUCTION (PW15)	1,101,760	1,101,760	-	-	-	÷
100	STREET	STREET RECONSTRUCTION (PW16)	168,675	168,675	-	- 22	-	-
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW17)*	70,000	70,000	-		-	2
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW18)*	103,000	103,000				
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW19)*	67,000	67,000			-	
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW20)*	120,000	-	-	120,000	-	-
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW21)	68,115	68,115	-	11111	-	T
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW22)	12,000	-	-	12,000	-	н

		AL IMPROVEMENT PRIORITY PROJECTS DESCRIPTION	ESTIMATED COST	FYE	FYE	FYE	FYE	FYE
FUND	DEPT	*Denotes 2018 CIP Advisory Committee Recommendation	031	2019	2020	2021	2022	2023
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW23)	152,000	. (Q)	-	-	152,000	2
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW24)	57,000		. <u>1</u> .	57,000	-	
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW25)	172,000	172,000	17	58	179	
100	EQUIPMENT	MAINTENANCE EQUIPMENT (PW26)	181,830	181,830	-	-	-	-
100	FLEET	PASSENGER VEHICLE (PW27)*	50,000	50,000	-	-	-	
100	FLEET	PASSENGER VEHICLE (PW28)*	50,000	-	50,000	-	-	-
100	FLEET	PASSENGER VEHICLE (PW29)*	50,000	-	50,000	-	-	-
100	FLEET	PASSENGER VEHICLE (PW30)	50,000	-	50,000	5		3
100	FLEET	PASSENGER VEHICLE (PW31)	90,000			-	-	90,000
100	FACILITIES	DRAINAGE UTILITIES (PW32)*	291,200	291,200	2	28		
100	FACILITIES	PUBLIC WORKS EQUIPMENT STORAGE (PW33)*	95,000			95,000		1
6		TOTAL PUBLIC WORKS	9,458,115	8,782,115	150,000	284,000	152,000	90,000
	POLICE							
100	FLEET	PASSENGER VEHICLE (PD1)*	50,000	50,000				
100	FLEET	PASSENGER VEHICLE (PD2)*	50,000		50,000			
100	FLEET	PASSENGER VEHICLE (PD3)*	50,000		<b>50,000</b>			
100	FLEET	PASSENGER VEHICLE (PD4)*	50,000			50,000		
100	FLEET	PASSENGER VEHICLE (PD5)*	50,000	0		50,000	c 12	
100	FLEET	PASSENGER VEHICLE (PD6)	50,000				50,000	
100	FLEET	PASSENGER VEHICLE (PD7)	50,000	8	2			50,000
100	FLEET	PASSENGER VEHICLE (PD8)	50,000		(°		50,000	
		TOTAL POLICE	400,000	50,000	100,000	100,000	100,000	50,000
	FIRE						en de la	
100	EQUIPMENT	LIFEPAK 15 CARDIAC MONITOR (2) (FIRE1)	54,000		54,000			
100	FLEET	COMMAND 177 (FIRE2)	81,000	81,000			-	
100	FLEET	COMMAND 277 (FIRE3)	40,000	0	St - 2	40,000	c 13	
100	FLEET	TENDER 177 (FIRE4)*	250,000				250,000	
100	FLEET	SQUAD 177 (FIRE5)*	130,000	8	2 C		S	130,000
		TOTAL FIRE	555,000	81,000	54,000	40,000	250,000	130,000
		GRAND TOTAL	16,132,715	8,913,115	304,000	424,000	502,000	270,000

#### APPENDIX **B**

DATE	PRINCIPAL	INTEREST	TOTAL
2/1/2019	80,000	3,161.60	83,161.60
8/1/2019		1,580.80	1,580.80
2/1/2020	80,000	1,580.80	81,580.80
Total	160,000	6,323.20	166,323.20

### Combination Tax & Limited Pledge Revenue Certificates of Obligation Series 2008 (Type A EDC)

(Funded purchase of land and construction of public street in Joshua Station)

### **General Obligation Refunding Bonds, Series 2008**

DATE	PRINCIPAL	INTEREST	TOTAL
2/1/2019	155,000	5,797.00	160,797.00
8/1/2019		2,898.50	2,898.50
2/1/2020	155,000	2,898.50	157,898.50
Total	310,000	11,594.00	321,594.00

(Election held 12/11/99; Funded refund of GO Bond, Series 2000 for street and police station improvements, purchase of vehicles for fire department and other public safety vehicles/equipment, purchase of vehicle and equipment for public works, and the construction of city hall)

## **General Obligation Bonds, Series 2010**

PRINCIPAL	INTEREST	TOTAL
185,000	55,790.63	240,790.63
	52,553.13	52,553.13
195,000	52,553.13	247,553.13
	48,653.13	48,653.13
200,000	48,653.13	248,653.13
	44,653.13	44,653.13
210,000	44,653.13	254,653.13
	40,543.13	40,543.13
215,000	40,543.13	255,543.13
	36,153.13	36,153.13
1,005,000	464,748.80	1,469,748.80
	185,000 195,000 200,000 210,000 215,000	$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$

\*Retires on 02/01/30; Total Outstanding Balance as of 09/30/18 = \$3,526,215.73

(Election help 11/3/09; \$3,710,000 1st installment of \$6,060,000 total project cost; Funded construction of fire station, street and drainage improvements.)

#### 5-YEAR DEBT SERVICE SCHEDULE (FYE 2019-2023) (cont.)

DATE	PRINCIPAL	INTEREST	TOTAL
2/1/2019		46,487.50	46,487.50
8/1/2019	205,000	46,487.50	251,487.50
2/1/2020		44,437.50	44,437.50
8/1/2020	215,000	44,437.50	259,437.50
2/1/2021		42,287.50	42,287.50
8/1/2021	225,000	42,287.50	267,287.50
2/1/2022		40,037.50	40,037.50
8/1/2022	230,000	40,037.50	270,037.50
2/1/2023		37,737.50	37,737.50
8/1/2023	240,000	37,737.50	277,737.50
Total	1,115,000	421,975.00	1,536,975.00

# Combination Tax & Limited Pledge Revenue Certificates of Obligation Series 2012

\**Retires on 08/01/33; Total Outstanding Balance as of 09/30/18 = \$4,927,212.50* (Funded purchase of land and construction of YMCA; annual debt service currently shared 50/50%)

(Funded purchase of land and construction of YMCA; annual debt service currently shared 50 by Type B EDC and Debt Service fund, i.e. property taxes)

# **General Obligation Bonds, Series 2012**

DATE	PRINCIPAL	INTEREST	TOTAL
2/1/2019	105,000	29,900.00	134,900.00
8/1/2019		28,850.00	28,850.00
2/1/2020	105,000	28,850.00	133,850.00
8/1/2020		27,800.00	27,800.00
2/1/2021	110,000	27,800.00	137,800.00
8/1/2021		26,700.00	26,700.00
2/1/2022	110,000	26,700.00	136,700.00
8/1/2022		25,050.00	25,050.00
2/1/2023	115,000	25,050.00	140,050.00
8/1/2023		23,325.00	23,325.00
Total	545,000	270,025.00	815,025.00

\*Retires on 02/01/32; Total Outstanding Balance as of 09/30/18 = \$2,271,550.00

(Election held 11/3/09; \$2,350,000 2nd installment of \$6,060,000 total project cost; Funded drainage improvements for Coffield, Joshua Meadows and Mt. Valley/Village Creek areas) (Election held 11/3/09; \$2,350,000 2nd installment of \$6,060,000 total project cost; Funded drainage improvements for Coffield, Joshua Meadows and Mt. Valley/Village Creek areas)

## 5-YEAR DEBT SERVICE SCHEDULE (FYE 2019-2023) (cont.)

DATE	PRINCIPAL	INTEREST	TOTAL
2/1/2019	65,000	38,360.00	103,360.00
8/1/2019		37,518.25	37,518.25
2/1/2020	65,000	37,518.25	102,518.25
8/1/2020		36,627.75	36,627.75
2/1/2021	65,000	36,627.75	101,627.75
8/1/2021		35,643.00	35,643.00
2/1/2022	70,000	35,643.00	105,643.00
8/1/2022		34,516.00	34,516.00
2/1/2023	70,000	34,516.00	104,516.00
8/1/2023		33,354.00	33,354.00
Total	335,000	360,324.00	695,324.00
			_

## Sales Tax Revenue Bonds Taxable Series 2018 (Type A EDC)

\*Retires on09/30/2039; Total Outstanding Balance as of 09/30/18 = \$2,914,372

(Funded purchase of land for economic development purposes.)